1	BEFORE THE
2	ILLINOIS COMMERCE COMMISSION
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5	PRE-BENCH SESSION
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8	Springfield, Illinois Wednesday, September 9, 2009
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11	Met, pursuant to notice, at 3:00 p.m. in
12	Hearing Room A, First Floor, Leland Building, 527
13	East Capitol Avenue, Springfield, Illinois
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15	PRESENT:
16	MR. CHARLES E. BOX, Chairman
17	MS. LULA M. FORD, Commissioner
18	MS. ERIN M. O'CONNELL-DIAZ, Commissioner
19	MR. SHERMAN J. ELLIOTT, Commissioner
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22	SULLIVAN REPORTING COMPANY, by Carla J. Boehl, Reporter

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### PROCEEDINGS

2	CHAIRMAN BOX: Pursuant to the provisions of
3	the Illinois Open Meetings Act, I now convene a
4	regularly scheduled open meeting of the Illinois
5	Commerce Commission. With me in Springfield are
6	Commissioners Ford, O'Connell-Diaz and Elliott and I
7	am Chairman Box; we have a quorum.
8	Before moving into the agenda, this is
9	the time we allow the members of the public to
10	address the Commission. Members of the public
11	wishing to address the Commission must notify the
12	Chief Clerk's office at least 24 hours prior to the
13	bench session. According to the Chief Clerk's
14	office, there are no requests to speak.
15	Let us take the second item on today's
16	agenda first. It is the Eastern Interconnection
17	States' funding council's proposal to use U.S.
18	Department of Energy regarding the ARRA funding for
19	Transmission planning. Commissioner Elliott has been
20	involved in these discussions and I turn the floor
21	over to him.
22	COMMISSIONER ELLIOTT: Thank you, Mr. Chairman.

1 This item is on the agenda for our votes. As you know, the Eastern Interconnection States, 42 states 2 and many of the provinces of Canada, have gotten 3 4 together to cooperate with a DOE and FERC item to get 5 together on electric resource planning priorities for transmission planning. The states have met several б times over the last several months and have put 7 together a proposal for funding to DOE to support 8 9 interconnection planning processes over the next four 10 years.

11 The request is for 15 -- slightly over 12 15 million, and this will be used to offset studies, 13 travel, etc., for the representatives from the 14 various states. Each state has two representations 15 on the council. I represent the Commerce Commission, and Jason Cisco, Jack Latham from the Governor's 16 17 office is also represented.

As I noted, the majority of the states supported the proposal as final draft on the call yesterday, and I abstained so that I could put it before the Commission. I would recommend and make a motion that the Commission accept and sign on to the

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1 agreement to submit for funding.

COMMISSIONER FORD: 2 So moved. CHAIRMAN BOX: Is there a second? 3 4 COMMISSIONER O'CONNELL-DIAZ: Second. CHAIRMAN BOX: It's been moved and seconded. 5 б All in favor say aye. 7 COMMISSIONERS: Aye. 8 CHAIRMAN BOX: Opposed? 9 The vote is 4-0 the Commission will 10 join the proposal. 11 The first item on the agenda was 12 Docket 09-0263. This is a petition for interlocutory 13 review by Commonwealth Edison Company of an 14 Administrative Law Judge ruling in the AMI pilot 15 proceeding. Administrative Law Judge Sainsot 16 recommends denying the petition. We will be voting 17 on this matter in tomorrow's bench session. 18 And, Judge Sainsot, are you available? Could you brief us on this particular matter? 19 20 JUDGE SAINSOT: Sure, Mr. Chairman. Can you 21 hear me? 22 CHAIRMAN BOX: Yes.

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1 JUDGE SAINSOT: Just to give you a brief general background, in this docket ComEd asked for 2 Commission approval of a pilot program that tests 3 4 consumer reactions to advance metering or what is 5 called AMI. AMI is a type of meter that allows for billing based on the actual cost of electricity as б opposed to its blended rate. 7 Most consumers have a blended rate. 8

9 The significance of actual cost as 10 opposed to a blended rate is that electricity in the 11 summer time is very expensive when it is hot and 12 there is air conditioners running, but it is much 13 less expensive at other times. These meters provide 14 an incentive not to use electricity during the 15 expensive time.

For this project ComEd requests approximately \$49 million for the technology and meters and \$12.6 million for operating expenses from the ratepayers.

20 ComEd has submitted a large grant 21 proposal to the United States Department of Energy 22 for \$350 million. That grant proposal is a part of

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the record in this docket. The United States
Department of Energy's program provides matching
funds which is 50 percent of the funding for a
project. If the Department of Energy approves
ComEd's total request, consumers will fund the
remaining \$175 million.

A part of this grant application is 7 ComEd's request to fund the program that is the 8 subject of the docket here. The issue here is the 9 10 propriety of tariff language that ComEd had submitted 11 for approval that allows it to spend funds without 12 any Commission approval of the projects that it is 13 spending the money on. This tariff language allows 14 ComEd to recover funds from consumers regarding its 15 grant proposal projects that are not in this docket. I should point out that, since the 16 17 time when the interlocutory report was filed, ComEd filed a petition requesting Commission approval of 18 19 the grant funded projects that are not included in 20 this docket but are included in the grant application. This is Docket Number 09-0407. 21 22 Attached to the petition in Docket

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1 09-0407 is a tariff that allows ComEd a return on its 2 investments in these new projects. If the Commission 3 approves the petition in Docket 09-0407, ComEd would 4 have the relief it seeks which is right of recovery 5 of its expenditures on grant-funded projects that are 6 in addition to the project that is the subject of the 7 docket here.

8 COMMISSIONER O'CONNELL-DIAZ: Judge Sainsot,
9 what is the schedule, if you know, of 09-0407?

10 JUDGE SAINSOT: Well, it was just filed late last Thursday. A status hearing will be scheduled --11 12 I don't even think the notice is out -- for September 13 And beyond that, the only thing that's known at 21. 14 this time is that ComEd has requested final 15 Commission approval by the end of the year. In this 16 docket ComEd has requested final Commission approval 17 by November 4, I think.

18 CHAIRMAN BOX: In which docket? In Docket 19 09-0263?

JUDGE SAINSOT: Right. So you are talkingabout a two-month difference.

22 CHAIRMAN BOX: Judge, let me ask this. The

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1 thing that was filed, 09-0407 that was filed last 2 Thursday...

3 JUDGE SAINSOT: Right.

4 CHAIRMAN BOX: .. that would include the 49 5 million and the 14.6 million that's also included in 6 09-0263?

7 JUDGE SAINSOT: No, it is for the remaining 8 project.

9 CHAIRMAN BOX: The remaining, okay. That's in 10 the grant.

JUDGE SAINSOT: Right. Actually, the project that is the subject of 09-0263 is a rather small part of the whole grant proposal.

14 CHAIRMAN BOX: As I recall, they came before us 15 when they filed 09-0263 and they gave us the names of 16 the cities and the suburbs and the part of the city 17 of Chicago that the smart meters would be going into, 18 right?

19 JUDGE SAINSOT: Right.

20 CHAIRMAN BOX: And that's where you get the 49 21 million plus the 12.6?

22 JUDGE SAINSOT: Right, right. I haven't had a

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1 chance to look at the other docket in depth. But if memory serves me, what ComEd asks for in 09-0407 are 2 more AMI meters, AMI compatible air conditioning 3 4 cycling switches, distributed automation and 5 supporting data communication infrastructure. There is some SCADA kinds of things in there. It's a much б more elaborate project than the one that is in 7 09-0263. 8

9 CHAIRMAN BOX: Okay. Now, so what we have 10 before us for tomorrow is a petition for 11 interlocutory review. Whether that's successful or 12 not, the same results or the same issues will be 13 heard and litigated in 09-0407, is that correct?

JUDGE SAINSOT: Right. The tariff language that is at issue here is attached to the petition in 09-0407. So what you have in terms of possible, for lack of a better word, harm to ComEd is the lag time between approving the project here in 09-0263 and the one in 09-0407, which is two months.

20 COMMISSIONER O'CONNELL-DIAZ: And the concern 21 there is that there is, for look of a better word, 22 competition for the federal moneys that are coming

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1 from the stimulus package, and so the November 4 date 2 versus the end of the year date could, it is the 3 company's argument, that advantage our state 4 acquiring that money, is that --

Well, here is the thing. 5 JUDGE SAINSOT: We had a hearing, an evidentiary hearing, I don't know, б two, three weeks ago. And what the evidence showed 7 is that the U.S. Department of Energy requires 8 9 Commission approval of a project. I didn't see 10 anything in the evidence that indicated that the 11 tariff language was necessary for the U.S. 12 Department of Energy to go forward with that. 13 Commission approval is something that occurs after a 14 petition is filed and evidence is taken and the Commission issues a final order. 15 It is not tariff 16 language.

17 So did that address what you were 18 saying, Commissioner O'Connell-Diaz?

19 CHAIRMAN BOX: I think, correct me if I am 20 wrong, Judge, somewhere in the federal guidelines it 21 actually says that it is not mandated that we have 22 made a final decision by the time they make their

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decision, but we have to make a decision before any
 of the federal money is released.

JUDGE SAINSOT: That's correct. I am sure4 Commission approval would be helpful.

5 CHAIRMAN BOX: But even if our government 6 acknowledged, that might not be the case, given the 7 timetables involved.

8 JUDGE SAINSOT: Right.

CHAIRMAN BOX: So let me ask you this. 9 In 10 light of the fact that they filed 09-0407 and you 11 would have to have testimony and everything else, 12 could these two because they will accomplish the same 13 thing hopefully by the end of the year if that 14 evidence is taken and made part of 09-0263, will that 15 meet the timetable that they have asked for by 16 November 1?

JUDGE SAINSOT: Well, I don't think we can have -- we could get -- that's a complicated project. J don't think it is possible to get everything done. I mean, you are talking about having a trial, post-trial briefs, a proposed order and then briefs on exceptions. I don't think that would happen in a

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1 month and a half.

2 CHAIRMAN BOX: I am just wondering, say you are 3 dealing with 09-0407, can that be done by the end of 4 the year?

5 COMMISSIONER O'CONNELL-DIAZ: It doesn't have6 to be done.

JUDGE SAINSOT: I think it is do-able. I think
Judge Kimbrel and I won't have much in the way of
Thanksgiving, but I think it is do-able.

10 COMMISSIONER ELLIOTT: Question, it seems to me 11 with the filing of 09-0407 that that sort of resolves 12 the issue, at least the evidentiary question the 13 joint movants are talking about. It seems to move it 14 to that docket.

JUDGE SAINSOT: Right, right. And it also indicates that the real issue here is only the two-month lag period.

18 CHAIRMAN BOX: So whatever the decision will be 19 from the judges, whether it is in 09-0263 or 09-0407, 20 you will hear the same evidence and the issues will 21 be resolved.

22 JUDGE SAINSOT: Right, we will hear evidence

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that will relate -- well, I already heard evidence that related to what was in the first petition, 09-0263, but then will hear evidence in the next docket concerning the tariff language that's at issue.

COMMISSIONER ELLIOTT: I think what we are 6 picking up is, out of the 175 million total request 7 to DOE, we have got 63 in the -0263 docket and the 8 9 remainder in the 09-0407 docket. So they will be looking at different issues concerning like projects, 10 11 but in terms of the tariff language to recover the 12 ARRA money, the stimulus money, that would be 13 identical, am I correct?

JUDGE SAINSOT: Well, I am not sure what you mean by identical. It would match what is proposed in the second docket, 09-0407. It doesn't match what is in the first docket, the docket that's here, because there is nothing in the petition to say what those projects are.

20 COMMISSIONER ELLIOTT: Right. That's in the 21 -0407 case.

22 JUDGE SAINSOT: Right.

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1 COMMISSIONER O'CONNELL-DIAZ: Well, isn't it 2 actually in the supplemental petition that the 3 company filed?

JUDGE SAINSOT: No, the supplemental petition simply said that in essence there is more to come. It didn't give much in the way of detail.

7 CHAIRMAN BOX: But, Judge, I am a little 8 confused. Now, if they get the 175 million from the 9 federal government, part of that, 61.6 or 62 million 10 of that, was what they asked for in 09-0263, is that 11 correct?

12 JUDGE SAINSOT: Right. I think that's the 13 right figure.

14 CHAIRMAN BOX: So in essence because the second 15 docket, whether we decide it by November first or by 16 the end of the year, the ratepayer -- if you and the 17 Commission decide that it is used and useful or it is prudent, the ratepayers would be technically paying 18 19 half of that 62 million because half of it will be 20 paid by the federal government out of the stimulus 21 funds.

22 COMMISSIONER ELLIOTT: If the fund is granted.

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1 CHAIRMAN BOX: If it is granted.

2 JUDGE SAINSOT: Right, in 09-0263, yes. CHAIRMAN BOX: Right. So 09-0407 includes 3 4 everything that's in 09-0263 and not vice versa. 5 JUDGE SAINSOT: No. 6 COMMISSIONER ELLIOTT: This is one-quarter and 7 that's three-quarters. JUDGE SAINSOT: Yeah, that's a good way of 8 putting it, Commissioner Elliott. 9 10 COMMISSIONER O'CONNELL-DIAZ: The second filing 11 is the larger amount. 12 COMMISSIONER ELLIOTT: The cleanest thing would 13 really be to consolidate the two cases, but then you 14 add two months lag onto --15 JUDGE SAINSOT: Well, I don't know if it would 16 be the cleanest thing. CHAIRMAN BOX: Well, I would think -- and now 17 this is just for discussion because we are going to 18 19 vote on it tomorrow. I would think, though, with an 20 application being filed, knowing we have a deadline 21 of November 1 on one and knowing that we are going to 22 try to get the other one done by the end of the year,

that would support their application. We are not making a commitment one way or the other in case we see decisions from the judge and what items are going to be purchased and the costs and everything else. That has to boost their application process. I don't know what more they can expect of us.

7 COMMISSIONER O'CONNELL-DIAZ: Chairman, you are 8 talking about what the DOE needs to see from our 9 Commission?

10 CHAIRMAN BOX: Yes.

11 COMMISSIONER O'CONNELL-DIAZ: I think the 12 language here is "application should include 13 correspondence from Commission, approval process and 14 timeline," and then I think the next part of it, "The 15 money could be withheld until approval of pricing 16 tariffs." So, you know, I also --

17 CHAIRMAN BOX: Keep these separate then. And 18 the same judges will have them, I would think. Has 19 this been assigned to the same judge?

20 JUDGE WALLACE: Yes.

JUDGE SAINSOT: Well, Judge Kimbrel has been
added on to the second docket, 09-0407, but I am on

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1 that other case.

2	COMMISSIONER O'CONNELL-DIAZ: And, again, this
3	is right of recovery we are talking about. So
4	approval of anything by the Commission in these
5	dockets will have an annual review reconciliation,
6	and so it is not a rubber stamp that all costs will
7	flow through to ratepayers for any of these items.
8	They will be given the scrutiny and hearing just as
9	any other rider recovery matter that we have at the
10	Commission.
11	So the notion that this is rubber
12	stamping and pushing something through is just
13	incorrect because we will be looking at on a regular
14	basis, a yearly basis, through proceedings and
15	discreet review of those records of all of these
16	costs.
17	JUDGE SAINSOT: That is correct. May I say
18	something about I heard the word "consolidation."
19	And I just
20	COMMISSIONER ELLIOTT: Cringed?
21	JUDGE SAINSOT: Well, I don't think I think
22	it would create a lot more work for everybody

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1 involved at this point. There has already been a trial, post-trial briefs are out in the 09-0263. 2 They were just filed yesterday, for one thing. 3 4 For another thing, it is my 5 impression, and I could be wrong about the second docket, but there is an issue about timing here. I б think ComEd needs to get going as soon as possible on 7 the project that is the subject of 09-0263. 8 I am not so sure about the second docket, but then I am much 9 10 more familiar with 09-0263 than I am with the petition that was filed last week. 11 12 My impression, and ComEd has stated 13 this, is that they need to start going now and 14 getting things in order now, in order to get these 15 meters in people's homes by the heating season next They won't be able to do that or they will be 16 vear. 17 impaired and I don't know to what extent. But it is my impression that it will impair the project if we 18 19 delay the 09-0263 project. And the reason I say this 20 is the consolidation issue. Yeah, it seems to me 21 COMMISSIONER ELLIOTT:

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that with the filing of 09-0407 that the evidence

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requested or at least that the movements suggested was unavailable in this docket as being adduced in that docket. It seems to me that denying the relief here and having those issues adjudicated in the other docket as opposed to Staff's view in this case which was to potentially if we decided to grant and then do the evidentiary issues on those things in this case.

3 JUDGE SAINSOT: Well, this is really a legal 9 issue, and I can appreciate where people might want 10 to take evidence if you reverse me. But the reason 11 that this tariff language was stricken was because it 12 was beyond the scope of what the Commission ordered 13 in ComEd's last rate case where this first arose.

And it is also beyond -- it is also relief requested that is beyond the scope of the facts presented in the petition or at trial. There is no evidence regarding these other ARRA-funded projects in 09-0263, and that's the real problem.

19 COMMISSIONER ELLIOTT: Right, and that evidence 20 is going to be produced in 09-0407, is what you are 21 suggesting.

22 COMMISSIONER O'CONNELL-DIAZ: And also an

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1 averment that at the point in time that the Commission entered its order in 09-0263 there was no 2 federal stimulus package out there. 3 4 JUDGE SAINSOT: You mean in the --5 COMMISSIONER ELLIOTT: Initiating order. In the rate case. б CHAIRMAN BOX: COMMISSIONER O'CONNELL-DIAZ: The initiating 7 8 order. We had no notion that there was these moneys 9 that could be utilized for projects such as this in 10 our state. 11 COMMISSIONER FORD: Unless somebody else gets 12 it. 13 COMMISSIONER ELLIOTT: ARRA really screwed up all the processes, didn't it? 14 15 CHAIRMAN BOX: Well, for a chance to get an 16 improved system and more efficiency and with money 17 from the federal government, I think it is worth it. 18 I think we have enough to chew on 19 until tomorrow morning when this matter comes up on 20 the agenda. I think it is E5. Anyone need any more 21 clarification from Judge Sainsot? Judge, thank you 22 very much.

1 JUDGE SAINSOT: Thank you.

CHAIRMAN BOX: Judge Wallace, anything else to come before us before tomorrow morning? JUDGE WALLACE: Nothing further today, sir. CHAIRMAN BOX: We will have an admin meeting tomorrow after the bench session. There will be like a ten-minute recess for us to go to the video room after tomorrow's meeting. Thank you very much. Meeting is adjourned. MEETING ADJOURNED